

Understanding the Health Insurance Imposition System









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- 01. Overview of Health Insurance
- 02. Goals and Progress of the Health Insurance Contribution System Reform
- 03. Phase 1 Reform of the Contribution System
- 04. Phase 2 Reform of the Contribution System

## Health Insurance Overview



#### Health Insurance Financial Resources

**Composition of Funds** 

(Insurance premium) Health insurance subscribers pay monthly.

(Government Support) National Treasury and National Health Promotion Fund

- Every year, the government provides an amount equal to 14% of the expected income from insurance premiums for the year.
- According to the "National Health Promotion Act," the National Health Promotion Fund supports 6% of the finances.

#### Imposition of Premiums

The primary financial resource of health insurance is the **social insurance principle**, where subscribers bear the cost.

Premiums are calculated monthly, with the qualification date being the 1st of each month. Premiums are divided between workplace subscribers and self-employed subscribers.

Workplace Subscribers

Income from the business (monthly remuneration) and non-remuneration income (monthly non-remuneration) x premium rate

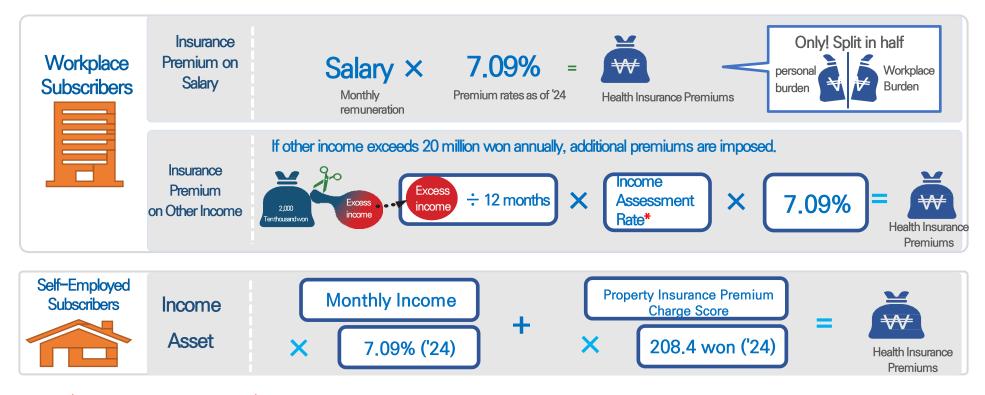
Self-Employed Subscribers Household Income Insurance Premium + Asset Insurance Premium

For foreign regional subscribers, since their income and assets are harder to determine than those of nationals, their premiums are calculated similarly to those of nationals. If the previous year's calculated premium falls below the average, the average amount for all subscribers from the previous year is charged.

## Health Insurance Overview



### Current Health Insurance Premium System:



• (Income Assessment Rate) 50% for work and pension income, and 100% for other income from financial services (the same applies to income subject to local taxation)

## Reform of the Insurance Premium Imposition System



Purpose of the Insurance Premium System Reform

To reform the step-by-step premium system centered on income to ensure the sustainability of finances and to enhance fairness and equity among subscribers.

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- Reduce the contribution of asset-based premiums in favor of an income-based system.
- 12 Improve the fairness and equity among subscribers by adjusting the premium system.
- O3 Strengthen the sustainability of financial resources through appropriate contributions

# Reform of the Insurance Premium Imposition System



### Insurance Premium System Reform Timeline:



Progress

Apr 2017

Promulgation of a law to partially amend the National Health Insurance Act

- 2017,3,30.
- Partial amendment to the National Health Insurance Act passed by the National Assembly plenary session
- \*Approved by 99% of the members of the 350th 4th plenary session

#### Incidental Opinion

- The government will implement the reform of the health insurance premium charging system in a phased manner, taking into consideration equity between workplaces and local insurers, the acceptability of those who are eligible for premium increases, and fiscal sustainability.
- The Minister of Health and Welfare shall conduct an adequacy assessment for the implementation of the plan for the phased reorganization of the health insurance premium charging system, report the results to the Health and Welfare Committee, and implement the reorganization plan.
- In principle, health insurance premiums are charged on income. However, it can also be levied on property in consideration of the degree of identification of the income subject to the health insurance premium and the enforceability of the levy.
- The government strives to expand the income base for the charging of health insurance premiums by continuously monitoring the current status of comprehensive income taxation, including comprehensive taxable income and separate taxable income.
- 2017.4.18.

Promulgation of Law No. 14776 to partially amend the law on the reorganization of the levy system

Jul 2018

#### Phase 1 Reform

#### • 2018.3.6.

- "Enforcement Decree of the National Health Insurance Act' Promulgation of Enforcement Regulations of the National Health Insurance Act
- 2018.3.30.
- National Health Insurance Act Establishment and notification of administrative rules
- 2018.7.1.

Implementation of the 1st Phase of Health Insurance Premium System Reform Sep 2022

#### Phase 2 Reform

#### 2022.2.8.

- Held the 1st Working Committee
- of the Insurance Premium Levy
  Committee

#### 2022.5.18.

- The 2nd Working Committee on Insurance Premiums was held.
- · 2022.6.24.
- The 1st Insurance Premium Charging System Improvement Committee was held
- · 2022.9.1.

Implementation of the 2<sup>nd</sup> Phase of Health Insurance Premium System Reform

Feb 2024

#### Phase 2.5 Reform

- 2024.2.13.
- Expansion of property deductions, abolition of automobile insurance premiums

## Reform of the Insurance Premium Imposition System



Background of the first phase of the reorganization of the insurance premium charging system



Through social consensus such as public opinion gathering and expert discussions, the National Health Insurance Act was passed by the National Assembly (April '17). The health insurance premium charging system has been reorganized in stages (Phase 1 '18.July, Phase 2 '22.September).

# Reform of the Insurance Premium Imposition System



Background of the first phase of the reform of the insurance premium imposition system

Low-income subscribers
Equity controversy and increased premium burden

High-income subscribers need to bear appropriate insurance premium

Increased burden on low-income self-employed subscribers

(Fairness) Low-income (5 million won or less) local subscribers are charged based on property, car, and assessed income.

Even if the income is the same, there are unreasonable cases where insurance premiums differ depending on gender, age, etc.

(Additional Burden) With assessed income estimated based on property and motor vehicle insurance premiums

while charging property and automobile insurance premiums, The imposition will increase the premium burden of low-income area subscribers such as double duty

(Standard of living and economic activity participation rate scores by section)(As of '17)

Gender.	Gender ,Age Fairness Controversy				4구간	5구간	6구간	7구간
		20세미만~	60세이상~	20세 이상~ 30세 미만,	30세 이상 50세 미만			
	남성 (점수)	65세이상	65세미만	50세 이상~ 60세 미만	(6.6)			
가입자의		(1.4)	(4.8)	(5.7)	(6.6)			
성별·나이	여성 (점수)	20세미만~	60세이상~ 65세미만	25세 이상~ 30세 미만	20세 이상~ 25세 미만			
		65세이상		50세 이상~ 60세 미만	30세 이상~ 50세 미만			
		(1.4)	(3.0)	(4.3)	(5.2)			
재산(	재산(만원)		450 초과~ 900 이하	Increas	ed burden	on double	impos	ition
(점수)		(1.8)	(3.6)	(5.4)	(7.2)	(9.0)	(10.9)	(12.7)
자동차(연간세액)		6만4천원이하	6만4천원초과~ 10만원이하	10만원초과~ 22만4천원이하	22만4천원초과~ 40만원이하	40만원초과~ 55만원이하	55만원초과~ 66만원이하	66만원초과
(점:	수)	(3.0)	(6.1)	(9.1)	(12.2)	(15.2)	(18.3)	(21.3)

## Reform of the Insurance Premium Imposition System



Background of the first phase of the reform of the insurance premium imposition system

Low-income subscribers Equity controversy and the issue of increasing insurance premiums

of high-income subscribers
It is necessary to pay the right amount
of insurance premiums.

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Dependents who are able to afford it Free ride controversy

Compensation for employees is based on a fixed income rate system, but premiums are charged.

Non-remunerative income of employees is not subject to insurance premiums up to 72 million won



#### (Workplace Subscribers)

Annual remuneration | Health insurance premium of KRW 183,600 72,000,000 won (deductible)



#### (Workplace Subscribers)

Interest income 72 million won

Charge 0 won for health insurance

※ Insurance premium will be charged if the monthly premium exceeds 72 million won

There is a difference in the levy standard for the same income (interest income, etc.)

=> Equity between sectors and the need to increase the appropriate burden of high-income subscribers

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# Reform of the Insurance Premium Imposition System



Background of the first phase of the reform of the insurance premium imposition system

Low-income subscribers Equity controversy and the issue of increasing insurance premiums

of high-income subscribers It is necessary to pay the right amount of insurance premiums.

Dependents who are able to afford it Free ride controversy Self-Employed subscribers pay the lowest premiums even if they do not have income or assets.

(´17 years 3,660 won)

Even if dependents have income and assets, if they are below a certain level, they are not charged a premium.



#### (Self-Employed Subscribers)

Pension income of KRW 40 million Financial income of KRW 40,000,000 Earned income 40,000,000 won

#### Health insurance premium of KRW 234,010



#### (Dependents)

Pension income of KRW 40 million Financial income of KRW 40,000,000 Earned income 40,000,000 won

#### Charge 0 won for health insurance

Income requirements: 40 million won or less per year for each income (up to 120 million won)

If the sum of the property requirements and tax base is less than 900 million won

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Dependents who can afford to pay for free-riding controversy

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## Reform of the Insurance Premium Imposition System



Background of the first phase of the reform of the insurance premium imposition system

By recognizing dependents broadly so that all citizens can receive insurance benefits in a short period of time, Compared to major countries overseas, the dependency rate is high Low-income subscribers Equity controversy and the issue of increasing insurance premiums 〈 주요국의 피부양률 비교 (2011년) 〉 of high-income subscribers 1.3명(15년) It is necessary to pay the right amount of insurance premiums. 1.09명 0.72명 0.70명 0.56명 Dependents who are able to afford it Free ride controversy 🏩 대한민국 프랑스

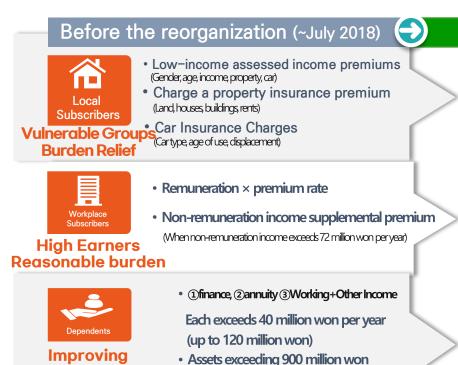
**Equity** 

## Reform of the Insurance Premium Imposition System



Background of the first phase of the reform of the insurance premium imposition system

Recognition of dependents up to siblings



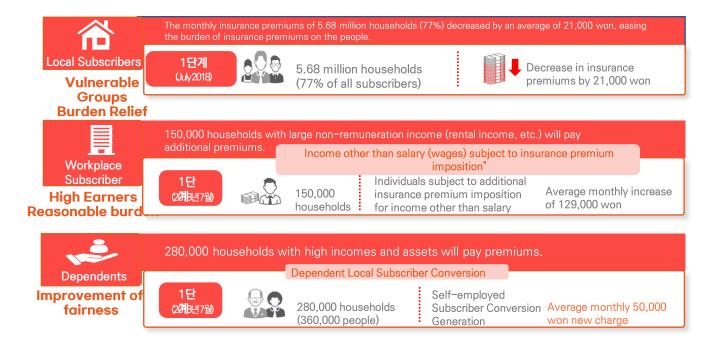
- Phase 1 reorganization(July 2018~)
  - Abolition of assessed income insurance premiums
  - Introduction of property deduction system (500~12,000,000 won differential deduction)
  - Exemption from subsistence car insurance premiums such as small cars
  - Higher premium cap
     (Adjustment of the upper limit of insurance premiums by 7800—99 million won through the expansion of the income dassification table)
  - Non-remuneration income premium basis Strengthened to 34 million won a year
  - Strengthening the income requirement of 34 million won per year
  - Exceeding 540 million won in property requirements
  - + Standards strengthened for annual income exceeding 10 million won
  - Brothers and sisters are excluded in principle
     (However, people over 65 years old, under 30 years old, and people with disabilities are allowed)

# Reform of the Insurance Premium Imposition System



Main effects of the first phase of the reform of the insurance premium charging system

The burden on low-income citizens has been reduced, and fairness among subscribers has increased.



## Reform of the Insurance Premium Imposition System



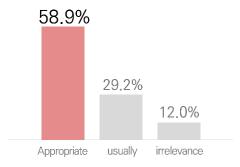
### Major Achievements of the reform the Insurance Premium Imposition System

Collect public opinions by surveying public satisfaction with the reorganization of the insurance premium charging system

17 cities nationwide, 3,000 men and women between the ages of 19~70 58.9% Appropriate

Satisfaction and improvement of the first stage of the levy system reorganization

For citizens of 17 cities and cities nationwide



Participation Status: 3,000 men and women aged 19~70 from 17 cities across the country participated Period and Method (1st): 2018.10.24. ~ 29., Telephone interview survey (2,000 people)

Period and Method (2nd): 2018.11.2. ~ 14., Online and face—to—face survey (1,000 people)

Contents (1st): 17 items on awareness and publicity effect of the implementation of the levy system reform

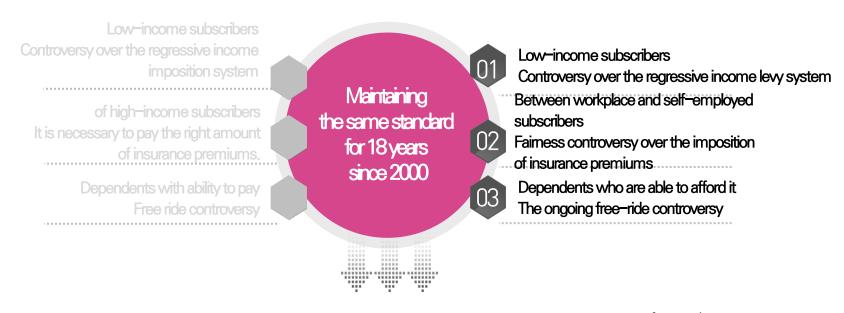
Contents (2nd): 14 items on awareness and publicity effect of the implementation of the levy system reform

For good reason						
1	Expansion of levy for high-income earners					
2	Improving free rides					
3	Introduction of minimum insurance premiums					
	Why it is inappropriate					
1	Lack of sufficient publicity					
2	Increases in insurance premiums					

## Reform of the Insurance Premium Imposition System



Background of the second phase of the reform of the insurance premium Imposition system



After the reorganization of the first phase of the health insurance premium charging system (18.July), for the continuation of the income-based levy system,

Reflecting social and environmental changes such as the realization of the public notice\*, we have implemented the amendment to the second phase of the reorganization of the health insurance premium charging system.

• Raising the demand for the strengthening of the dependents' property standards agreed upon by the National Assembly in the past (Imposition Working Committee, '22.2.8), and amending the National Assembly consensus bill (strengthening the property tax table from 5.4 ->360 million won) to maintain the current dependents' property standards

# Reform of the Insurance Premium Imposition System



Background of the second phase of the reform of the insurance premium Imposition system

#### Low-income subscribers

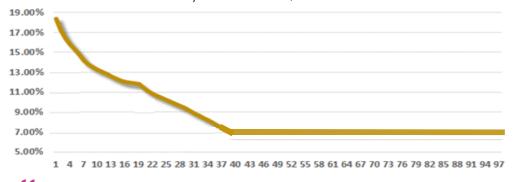
Controversy over the regressive income imposition system

Fairness controversy over insurance premium imposition between workplace and self-employed subscribers

Dependents with the ability to pay Ongoing free—riding controversy After the first stage of reform, the income insurance premium levy has been based on a regressive graded point system.

Low-income groups are actually paying higher insurance premiums relative to their income.

⟨ After the first stage of reform, the premium-to-income ratio
for local subscribers by income class⟩



Up to 20% of low-income segments are reversed.

=> Need to improve equity between income groups => Reorganization from income class system to flat rate system

## Reform of the Insurance Premium Imposition System



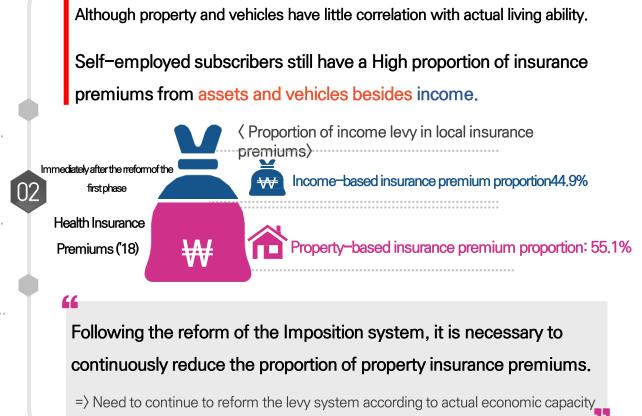
Background of the second phase of the reform of the insurance premium Imposition system

Low-income subscribers
Controversy over the regressive
income levy system

Between workplace and self-employed subscribers

Fairness controversy over the charging of insurance premiums

Dependents with the ability to pay Ongoing free—riding controversy



## Reform of the Insurance Premium **Imposition System**



Background of the second phase of the reform of the insurance premium Imposition system

Low-income subscribers Controversy over the regressive income imposition system

Between workplace and self-employed subscribers

Fairness controversy over the charging

Dependents with the ability to pay Ongoing free—riding controversy

Self-Employed subscribers will reflect 100% of their combined income in their premiums.



(Self-Employed Subscribers)

Interest income KRW 34 million Health insurance premium KRW 198,050



(Workplace Subscribers)

Interest income KRW 34 million Charge 0 won for health insurance

\* 20 million won deduction is not charged in full

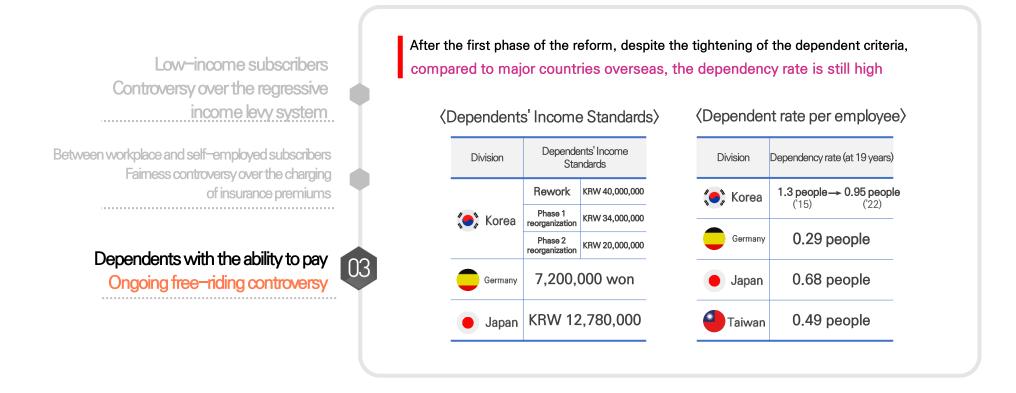
A difference in premium imposition arises for the same income (interest income, etc.)

=> Need to improve equity across sectors

# Reform of the Insurance Premium Imposition System



Background of the second phase of the reform of the insurance premium Imposition system



# Reform of the Insurance Premium Imposition System



Background of the second phase of the reform of the insurance premium Imposition system

Low-income subscribers
Controversy over the regressive
income levy system

Between workplace and local subscribers
Equity controversy over the charging
of insurance premiums

Dependents with the ability to pay Ongoing free—riding controversy Self-Employed subscribers pay the lowest premiums even if they do not have income or assets.

('24 years 19,780 won)

Dependents do not charge premiums if they have income and assets but are below a certain level.



#### (Self-Employed Subscribers)

nterest income KRW 34 million

| Health insurance premium of KRW 173,400 will be charged

※ (KRW 34 million / 12 months) X Health Insurance Premium
Rate (6.12%, as of 17)



#### (Dependents)

Interest income KRW 34 million

#### Charge 0 won for health insurance

※ Dependents' income recognition requirement 34 million won (after the first stage of reorganization)

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Controversy arises over dependents with the ability to pay benefiting

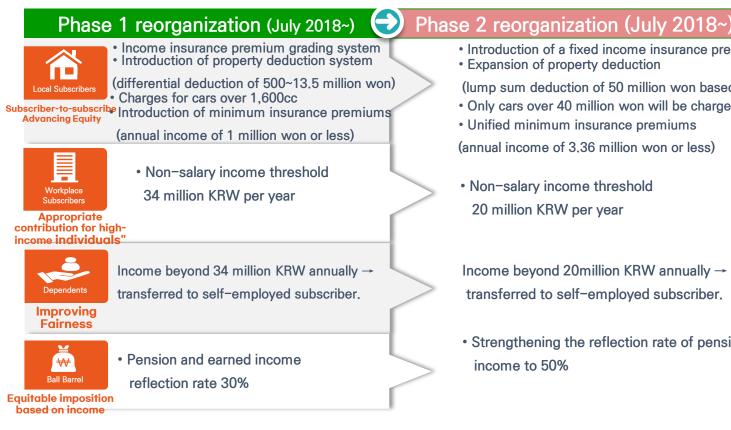
without contributing



## Reform of the Insurance Premium **Imposition System**



Key details of the Phase 2 reform of the insurance premium imposition system



- Introduction of a fixed income insurance premium system
- Expansion of property deduction

(lump sum deduction of 50 million won based on taxation)

- Only cars over 40 million won will be charged for insurance
- Unified minimum insurance premiums

(annual income of 3.36 million won or less)

 Non-salary income threshold 20 million KRW per year

Income beyond 20million KRW annually → transferred to self-employed subscriber.

 Strengthening the reflection rate of pension and earned income to 50%

## Reform of the Insurance Premium Imposition System



Key details of the Phase 2 reform of the insurance premium imposition system

#### **Self-Employed Subscribers**

The contribution of property and vehicle Premiums is reduced, and fairness is improved

#### **Workplace Subscribers**

Workplace subscribers with significant nonsalary (wage) income will see an increase in their insurance premium contributin

#### **Dependents**

Dependents with the ability to pay will be transferred to self-employed subscribers and will begin paying insurance premiums

A reduction in their insurance premium contribution for most self-employed subscribers

65% (5.6 million households)
Monthly premiums reduced by
an average of 39,600 KRW

15만원 / **만6천원** ]



Only the top 2% will bear additional contribution Workplace subscribers with significant non-salary income

Strengthened criteria for recognizing income and assets of dependents



Only the top 1.5% will bear insurance premium contribution Dependents with income and assets



# Reform of the Insurance Premium Imposition System



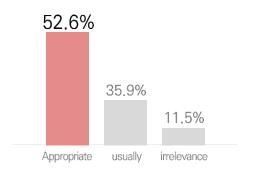
Major Achievements of the 2nd Phase Reorganization of the Insurance Premium Charging System

Collecting public opinions by surveying public satisfaction with the reform of the insurance premium imposition system

17 cities nationwide, 2,000 men and women between the ages of 19~70 52.6% Appropriate

Satisfaction and improvement points of the second stage reorganization of the levy system

For citizens of 17 cities and cities nationwide



Participation status: 2,000 men and women between the ages of 19~70 from 17 cities across the country participated

Period: October 12 (Wed) ~ November 20 (Sun), 2022

Surveyed by: Korea Research International

Reasons for satisfaction						
1	Improvement of the					
'	same charging method					
2	Property Insurance					
2	Premium Relief					
3	Improvement					
3	of free riding					

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1 The Problem of Free Riding	)
2 Increases in insurance premiums	е

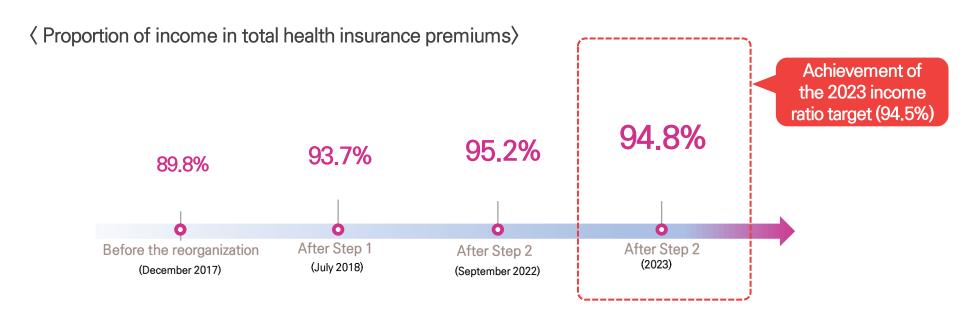


# Reform of the Insurance Premium Imposition System



Major Achievements of the 2nd Phase Reform of the Insurance Premium Imposition System

By continuously promoting income-based reform, the 2023 income ratio target (94.5%) has been achieved.



# Reform of the Insurance Premium Imposition System



## Reform of the Insurance Premium Imposition System

		Before Reform	Phase 1 Reform (July 2018)	Phase 2 Reform (September 2022)	Continuing the Income-based Contribution System (February 2024)
	nmon (for all insured)	Pension /earned income evaluation rate: 20%	Pension /earned income evaluation rate: 30%	Pension /earned income evaluation rate: 50%	
Se If-	Income	Assessed income applied (For annual income less than5 million KRW) Income grade table: up to grade 75 (5 million KRW ~ 499 million KRW)	Assessed income abolished Income grade table expanded to 97 grades (1 million KRW ~ 1.14 billion KRW)	Income grade table abolished and proportional tax system introduced	
e m pl	Assets	No asset deduction applied	Asset deductions introduced (Taxable value 500,000 ~ 12 million KRW)	Asset deduction expanded (Taxable value 50 million KRW)	Asset deduction expanded (Taxable value ceiling100 million KRW)
oy ed in	Vehicles	Insurance premiums applied to all vehicles less than15 years old	Livelihood-type vehicles exempt from premium contribution	Premiums levied only on high-value vehicles	Vehicle-based contributions abolished
su re d	Minimum contribution	No separate minimum contribution standard	Minimum premium: Introduced (Applied when annual income is less than 1 million KRW)	Minimum premium: Introduced (Applied when annual income is less than 3.36 million KRW)	
Empl	loyee insured	Non-wage income exceeding 72 million KRW	Non-wage income exceeds 34 million KRW	Non-wage income exceeds 20 million KRW	
D	Income	Annual combined income up to 120 million KRW	Annual combined income up to 34 million KRW	Annual combined income up to 20 million KRW	
ep en de	Assets	Property tax base up to 900 million KRW	Property tax base up to 340 million KRW	Property tax base up to 340 million KRW	
nt	Family eligibility	Siblings included as dependents	Siblings excluded in principle but they are allowed only if eligibility criteria are met*	Siblings excluded in principle but they are allowed only if eligibility criteria are met*	
					25

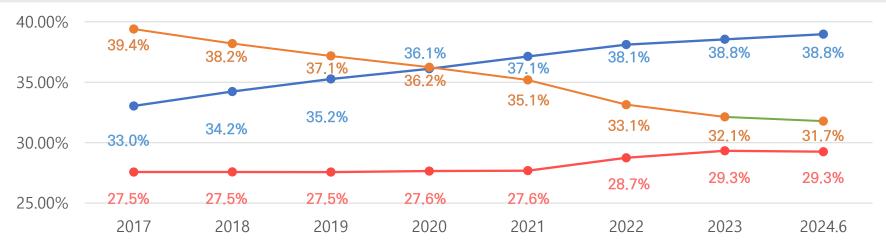
## Reform of the Insurance Premium Imposition System



### Changes in Composition of the Insured Following Insurance Premium System Reform

Although the total number of the insured remains around 51 million, the phase 1 and phase 2 reforms of the contribution system have increased the shares of both the employee insured and the self-employed insured and reduced the proportion of dependents

Composition Changes: the employee insured (2017) 33.0% → (June 2024) 38.8% / the self-employed insured (2017) 27.5% → (June 2024) 29.3% / dependents (2017) 39.4% → (June 2024) 31.7%



<b>─</b> The	employee insur	red — De <sub>l</sub>	oendents -	■ The self-employed insured		
2017	2018	2019	2020	2021	2022	
50 0/1	51.072	F1 301	F1 3/F	51 /12	51 /10	

(Unit: Thousand)

	2017	2018	2019	2020	2021	2022	2023	June 2024
The insured	50,941	51,072	51,391	51,345	51,412	51,410	51,453	51,425
The insured	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)	(100%)
The employee insured	16,830	17,480	18,123	18,543	19,090	19,594	19,834	20,042
The employee insuled	(33.04%)	(34.23%)	(35.26%)	(36.11%)	(37.13%)	(38.11%)	(38.87%)	(38.97%)
Dependents	20,069	19,510	19,104	18,607	18,090	17,039	16,531	16,343
Dependents	(39.40%)	(38.20%)	(37.17%)	(36.24%)	(35.19%)	(33.14%)	(32.13%)	(31.78%)
(Dependency ratio, no. of people)	1.19	1.12	1.05	1.00	0.95	0.87	0.83	0.82
The self-employed insured	14,042	14,082	14,164	14,195	14,232	14,777	15,089	15,040
The self-employed insured	(27.57%)	(27.57%)	(27.56%)	(27.65%)	(27.68%)	(28.74%)	(29.33%)	(29.25%)

<sup>\*</sup> Figures for 2017–2023 are based on year-end data while 2024 figures reflect month-end data

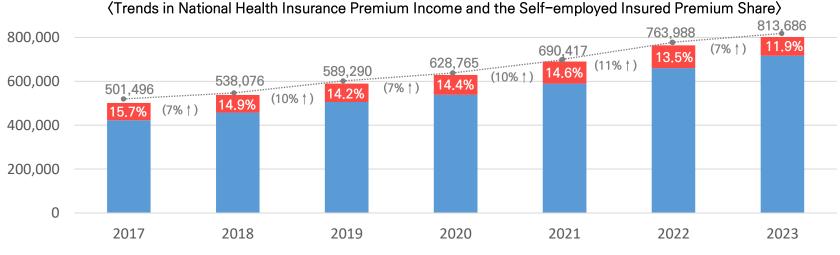
# Reform of the Insurance Premium Imposition System



### Financial Status of National Health Insurance Following Premium System Reform

Total premium income has continued to grow steadily (with an average annual increase of approximately 8%). However, the proportion of the self-employed insurance premium income has declined over time (falling from 15.7% in 2017 to 11.9% in 2023)

• The second phase of the insurance premium system reform (including the introduction of a flat 50 million KRW asset deduction) further accelerated this decline (decreasing from 14.6% in 2021 to 13.5% in 2022, and to 11.9% in 2023)



The e	nployee insui	ed premium	The self	-employed	l insured	premium
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(Unit: Hundred of million KRW)

	2017	2018	2019	2020	2021	2022	2023
Total premium income	<b>501,496</b> (100%)	538,076 (100%)	589,290 (100%)	<b>628,765</b> (100%)	690,417 (100%)	<b>763,988</b> (100%)	813,686 (100%)
The self-employed insured premium	<b>78,600</b> (15.67%)	<b>80,063</b> (14.88%)	<b>83,443</b> (14.16%)	<b>90,135</b> (14.34%)	100,449 (14.55%)	<b>103,267</b> (13.52%)	<b>96,881</b> (11.91%)
The employee insured premium	<b>422,896</b> (84.33%)	<b>458,013</b> (85.12%)	<b>505,847</b> (85.84%)	<b>538,630</b> (85.66%)	<b>589,968</b> (85.45%)	660,721 (86.48%)	<b>716,805</b> (88.08%)

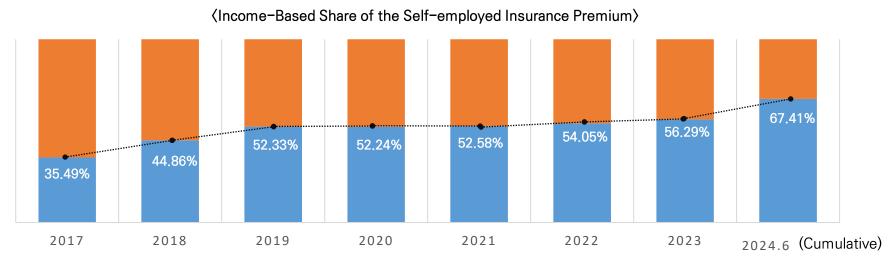
# Reform of the Insurance Premium Imposition System



## Progress of Premium System Reform and the Self-employed Insurance Premium Income Share (%)

The income-based portion of the self-employed insurance premium has steadily increased through phase 1 and phase 2 of the insurance premium system reform. The expansion of asset deductions in February 2024 from 50 million KRW → 100 million KRW) further accelerated the shift toward income-based premium.

• The income-based share of the self-employed insurance premium increased by 11.43 percentage points (from 44.86% in 2018 to 56.29% in 2023) following phase 1 and phase 2 of the premium system reform and further rose by 11.12 percentage points (to 67.41% as of June 2024) after the expansion of asset deductions.



■ Income-based share
■ Asset-based share

(Unit: Hundred of million KRW)

	2017	2018	2019	2020	2021	2022	2023년	June 2024 (Cumulative)
Income percentage	35.49%	44.86%	52.33%	52.24%	52.58%	54.05%	56.29%	67.41%
The self-employed premium income	79,682	76,075	83,616	91,506	100,202	100,858	97,366	47,738
Income-based share	28,280	34,130	43,758	47,800	52,690	54,517	54,800	32,183
Asset-based share	51,402	41,945	39,858	43,706	47,512	46,341	42,566	15,555

# Future Tasks for Improving the Premium Imposition System



Future Tasks for Improving the Health Insurance Premium Imposition System?

Address dependent free-riding Expand the scope of assessable income

Unify the employee insured and the self-employed insured contribution assessment systems

Lower thresholds for non-wage income contribution

Revise the premium reduction

**Financial Sustainability** 

Expand property deduction policies

Raise premium ceilings

Improve premium imposition units

Establish realistic minimum premium

# Future Tasks for Improving the Premium Imposition System



■ 3 Strategic Directions for Reforming the National Health Insurance Premium Imposition System

Expand the scope of assessable income Address dependent free-riding

Unify the employee insured and the self-employed insured

contribution assessment systems

Lower thresholds for non-wage income contribution

Revise the premium reduction

**Financial Sustainability** 

Expand property deduction policies

Improve premium imposition units

Raise premium ceilings

Establish realistic minimum premium



Ensuring the long-term sustainability of health insurance finances



Enhancing equity and fairness in imposition assessment



Improving public acceptability through rational and system improvements



## Thank You









